

Message Text

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20

ACTION SCS-03

INFO OCT-01 EA-11 ISO-00 SCA-01 SSO-00 NSCE-00 USIE-00

CIAE-00 INR-10 NSAE-00 PA-04 PRS-01 SP-03 INRE-00

FBIE-00 CAB-09 COME-00 DOTE-00 EB-11 FAA-00 NSC-07

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O R 290225Z APR 74

FM AMEMBASSY JAKARTA

TO SECSTATE WASHDC IMMEDIATE 2005

INFO DOD WASHDC IMMEDIATE

AMEMBASSY MANILA

AMEMBASSY SAIGON

AMCONSUL SURABAYA IMMEDIATE

AMCONSUL MEDAN

AMCONSUL SYDNEY

CINCPAC HONOLULU HI IMMEDIATE

JCS IMMEDIATE

AMEMBASSY TOKYO

LIMITED OFFICIAL USE JAKARTA 5123

CINCPAC ALSO FOR POLAD

TOKYO FOR FAA

EO 11652: N/A

TAGS: ETRN ASAF CACS US ID

SUBJ: PANAM APRIL 22 CRASH: STATUS REPORT

REF: JAKARTA 5007(NOTAL)

SUMMARY: GOI AUTHORITIES, WITH COOPERATION OF TWO
US TEAMS, HAVE DECIDED ON BURIAL/DISPOSAL PLANS
AND ARE APPARENTLY COMING TO AGREE WITH VIEWS OF
US TEAM THAT SOME US ASSISTANCE NEEDED FOR
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RECOVERY OF PLANE PARTS AND SYSTEMS NEEDS FOR

INVESTIGATION INTO CAUSE OF CRASH. END SUMMARY

1. TWO US TEAMS--FROM US NATIONAL
TRANSPORTATION SAFETY BOARD AND FBI--ARRIVED
IN BALI ON SCHEDULE (APRIL 25 AND 26 RESPECTIVELY)
AND HAVE BEEN WORKING WITH GOI AUTHORITIES IN:

A. PLANNING FOR BURIAL/DISPOSAL OF BODIES/
REMAINS OF CRASH VICTIMS, AND

B. RECOVERY OF PARTS OF PLANE ESSENTIAL TO
INVESTIGATION OF CAUSES OF CRASH.

2. RE BURIAL/DISPOSAL, GOI AUTHORITIES DECIDED
APRIL 28 WITH AGREEMENT ALL PARTIES--PANAM
OFFICIALS, REPS FROM FRENCH, AUSTRALIAN, JAPANESE,
CANADIAN AND PHIL EMBASSIES, IN ADDITION TO FBI
TEAM AND TWO US OFFICERS FROM CONSULATE SURABAYA
--THAT BECAUSE OF LACK OF FACILITIES ON BALI FOR
COLD STORAGE OF BODIES/REMAINS, PROCEDURE WILL BE
AS FOLLOWS: BODIES/REMAINS IN DENPASAR AS OF
APRIL 29 (EXPECTED TO BE NO MORE THAN 8 TO 10 BODY
BAGS) WILL BE BURIED AT SERVICE AFTERNOON OF
APRIL 29 IN COMMON GRAVE (TO BE PUBLICLY MARKED)
ON GOVERNMENT LAND IN VILLAGE ABOUT 9 MILES FROM
DENPASAR; OTHER BODIES/REMAINS, AS THEY ARE
RECOVERED FROM CRASH SITE(PROCESS WHICH COULD
TAKE ANOTHER WEEK) WILL BE BURIED IN UNMARKED
GRAVES IN AREA NEAR CRASH SITE IE, NOT FAR
FROM BASE CAMP OF TINGA TINGA ON NORTH COAST
OF BALI. IN ADDITION TO BURIAL ON APRIL 29,
THERE WILL BE ON SAME DAY SYMBOLIC CREMATION OF FEW REMAINS
TO SATISFY STRONG JAPANESE FEELINGS ON THIS
SUBJECT.

3. CURRENT PANAM PLAN IS THAT ROUGHLY 10 DAYS
AFTER APRIL 29 BURIAL SERVICE, THERE WILL BE MEMORIAL
SERVICE ON BALI TO WHICH PANAM WILL FLY NEXT OF KIN.
SINCE WE ARE NOT SURE PANAM HAS STARTED NOTIFYING
NEXT OF KIN OF THIS PAN, SUGGEST THIS NOT BE
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REVEALED TO OUTSIDERS.

4. RE RECOVERY PLANS, WE UNDERSTAND FROM IMPERFECT
TELEPHONIC COMMUNICATIONS WITH BALI THAT US NTSB
TEAM BELIEVES USG ASSISTANCE WILL BE REQUIRED IN
ORDER RECOVER BLACK BOX (IN TAIL SECTION OF PLANE
AT BOTTOM OF DEEP RAVINE) AND ISOLATE THREE ESSENTIAL
SYSTEMS(DOPPLER, ALTIMETER, AND COMMO-NAVIGATION

RMYSTMS). ASSISTANCE TEAM CONSIDERS NECESSARY, AS WE UNDERSTAND IT, IS IN FORM OF HEAVY HELICOPTER CAPABILITY AND POSSIBLY EXPLOSIVES FOR CLEARING HELIPAD AT CRASH SITE. (WE ARE TRYING TO HAVE MEMBER OF TEAM COME TO JAKARTA SO WE CAN BETTER UNDERSTAND AND DISCUSS WITH GOI TYPE OF ASSISTANCE WHICH MAY BE NECESSARY).

5. NTSB TEAM APPARENTLY FEELS AS RESULT OF DISCUSSIONS IN BALI APRIL 27 AND 28, THAT GOI AUTHORITIES COMING TO AGREE THERE IS NEED FOR OUTSIDE ASSISTANCE/EQUIPMENT. WE HAVE, THEREFORE, BEEN INQUIRING THROUGH JCS CHANNELS RE AVAILABILITY OF VARIOUS TYPES OF ASSISTANCE MENTIONED BY TEAM. WE FEEL WE CANNOT TAKE DEFINITIVE ACTION RE ASSISTANCE UNLESS AND UNTIL THERE IS OFFICIAL GOI REQUEST OR WE ARE OFFICIALLY INFORMED THAT GOI AGREES WITH ASSISTANCE RECOMMENDED BY TEAM.

6. QUESTION OF FINANCING SUCH ASSISTANCE, RAISED BY CINCPAC OFFICER IN TELECON WITH DAO APRIL 28, IS POINT WHICH WILL HAVE TO BE ANSWERED IF AND WHEN GOI MAKES OFFICIAL REQUEST FOR ASSISTANCE. SINCE OFFICIAL TEAM FROM US HAS APPARENTLY PUT FORTH VIEW TO GOI THAT SUCH ASSISTANCE IS NEEDED, GOI VERY LIKELY ASSUME THAT USG OR PANAM (OR BOTH) WILL BEAR COSTS FOR SUCH ASSISTANCE.

7. FBI TEAM MAY BE LEAVING BALI FOR US WITHIN NEXT DAY OR SO. WE HAVE ASKED THAT TEAM (OR ONE MEMBER), IF POSSIBLE, COME TO JAKARTA FOR DISCUSSIONS WITH EMBASSY ENROUTE HOME.

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ACTION REQUESTED: WOULD APPRECIATE DEPARTMENT'S GUIDANCE AS SOON AS POSSIBLE ON SUBJECT OF FINANCING ASSISTANCE WHICH, IT APPEARS LIKELY, GOI ABOUT TO REQUEST.
NEWSOM

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